

Message Text

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44

ACTION EA-10

INFO OCT-01 ISO-00 CIAE-00 PM-03 H-01 INR-07 L-02 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 VO-03 SCA-01

INSE-00 CAB-02 COME-00 DOTE-00 EB-07 FAA-00 OMB-01

SAJ-01 SAM-01 ABF-01 TRSE-00 /071 W

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R 210934Z FEB 75

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 0799

INFO SECDEF WASHDC

CINCPAC

CINCPACAF

CINCPACFLT

CDR 13AF CLARK

CDR 3RD CSG CLARK AB

CINCPACREPPHIL

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CINCPAC FOR POLAD

E.O. 11652: N/A

TAGS: MARR, RP

SUBJECT: MBA NEGOTIATIONS: ARTICLE XI (IMMIGRATION)

REF: MANILA 1460

1. EMB HAS BEEN PROVIDED WITH THE BUREAU OF IMMIGRATION'S TENTATIVE GUIDELINES COVERING THE PROPOSED STATIONING OF IMMIGRATION OFFICERS AT CLARK AIR BASE. THE GUIDELINES COVER ALL ASPECTS OF PASSENGER ARRIVALS AND DEPARTURES, BUT ARE DIRECTED SOLELY AT CAB OPERATIONS. IMMIGRATION STILL APPARENTLY HAS NOT FOCUSED ON CUBI AIR STATION.

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2. COVER LETTER BY COMMISSIONER OF IMMIGRATION AND

DEPORTATION REYES WHICH FORWARDED GUIDELINES STATES
IN PART: QUOTE IT IS INFORMED THAT IF THE ASSIGNMENT
OF IMMIGRATION OFFICERS AT THE BASE, AS HEREIN
PROPOSED, CANNOT BE PUT INTO EFFECT FOR ONE REASON
OR ANOTHER, THEN WE WILL, UNDER THE CIRCUMSTANCES, BE
FORCED TO INSTITUTE ALTERNATIVE PROCEDURES TO REMEDY
THE PRESENT ARRANGEMENTS EXISTING AT THE BASE WHICH
HAS PROVED TO BE HIGHLY UNSATISFACTORY. PARA YOUR
EARLY COMMENT AND RECOMMENDATION TO THE PROPOSED
GUIDELINES IS THEREFORE BEING AWAITED TO ENABLE US
TO TAKE THE NECESSARY MEASURES TO SAFEGUARD THE
SECURITY AND INTEREST OF THE STATE. UNQUOTE THIS
VEILED THREAT REFLECTS THE CONTINUING AND GROWING
CONCERN OF IMMIGRATION OFFICIALS THAT SECOND LARGEST
POINT OF ENTRY IN PHILIPPINES IS COMPLETELY OUTSIDE
THEIR PRESENT CONTROL. WHILE GOP PERFECTLY CAPABLE
OF CAUSING COMPLICATIONS IN THIS AREA, EMB, AT THIS
TIME, DOES NOT BELIEVE THEY WILL TAKE ANY UNILATERAL
ACTION, BUT WE HAVE DEFINITELY BEEN PUT ON NOTICE
THAT THIS WILL BE A PRIORITY ITEM ONCE
NEGOTIATIONS ARE RESUMED.

3. FROM EMB STANDPOINT, GUIDELINES PROVIDED LEAVE
MUCH TO BE DESIRED AND IN PRESENT FORM FAIL TO TAKE
INTO ACCOUNT THE REALITIES OF OPERATIONS AT CLARK
AND CUBI. HOWEVER, IT IS INITIAL BUREAU OF IMMIGRA-
TION ATTEMPT TO FORMULATE GUIDELINES AND PROVEDS A
STARTING POINT FOR CLARK AND SUBIC EXPERTS TO DRAW
UP THEIR OWN REALISTIC COUNTERPROPOSALS FOR USE
AT THE APPROPRIATE TIME.

4. THE ATTENTION OF ADDRESSEES IS CALLED TO THE FACT
THAT THE BUREAU OF IMMIGRATION'S POSITION IS THAT
COMPENSATION OF IMMIGRATION OFFICERS FOR DUTY OUTSIDE
REGULAR OFFICE HOURS SHOULD BE COMPENSATED BY THE
USG. EMB BELIEVES THIS SHOULD BE SOLE RESPONSIBILITY
OF GOP, HOWEVER, WOULD APPRECIATE WASHINGTON COMMENTS
ON PROCEDURES IN OTHER COUNTRIES ON THIS POINT.

5. COPIES OF THE GUIDELINES ARE BEING POUCHED TO
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ADDRESSEES. REQUEST ADDRESSEES, ESPECIALLY SUBIC AND
CLARK AUTHORITIES CAREFULLY REVIEW GUIDELINES AND
PREPARE COUNTERPROPOSALS FOR EVENTUAL USE.

6. COMMENT: WE BELIEVE THIS INITIATIVE HAS BEEN
ENTIRELY GENERATED WITHIN BUREAU OF IMMIGRATION AND
REPRESENTS LONG-STANDING POLICY OF THIS BUREAU.
WE DO NOT BELIEVE IT REPRESENTS A SIGNAL THAT GOP

IS PREPARING FORIMMINENT MBA NEGOTIATIONS. EMBOFF
TOLD SENIOR IMMIGRATION OFFICIAL WHO DELIVERED
GUIDELINES THAT THEY COULD ONLY BE VIEWED AS WORKING
DOCUMENTS OF TECHNICAL NATURE SINCE THEY HAD NOT
BEEN OFFICIALLY CONVEYED TO EMB BY DFA. EMBOFF
WAS TOLD THAT THIS WAS CORRECT INTERPRETATION AND
THAT GUIDELINES HAD BEEN PREPARED TO ATTEMPT TO
BEGIN STUDYING TECHNICAL PROBLEMS INVOLVED.
SULLIVAN

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